House Study Bill 668 - Introduced

HOU	SE FILE
ВУ	(PROPOSED COMMITTEE
	ON JUDICIARY BILL BY
	CHAIRPERSON NUNN)

A BILL FOR

- 1 An Act relating to the delinquency jurisdiction of the juvenile
- 2 court and the confidentiality and disclosure of certain
- 3 juvenile court records.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 232.2, subsection 12, Code 2018, is
- 2 amended by adding the following new paragraph:
- 3 NEW PARAGRAPH. d. The violation of section 716.8, which is
- 4 committed by a child.
- 5 Sec. 2. Section 232.2, Code 2018, is amended by adding the
- 6 following new subsection:
- 7 NEW SUBSECTION. 32A. "Juvenile diversion program" means
- 8 an organized effort to coordinate services for a child by an
- 9 intake officer that results in a dismissal of the complaint
- 10 alleging the commission of a delinquent act and does not result
- 11 in an informal adjustment agreement involving juvenile court
- 12 services or the filing of a delinquency petition.
- 13 Sec. 3. Section 232.8, subsection 2, Code 2018, is amended
- 14 to read as follows:
- 15 2. a. A case involving a person charged in a court other
- 16 than the juvenile court with the commission of a public offense
- 17 not exempted by law from the jurisdiction of the juvenile
- 18 court and who is within the provisions of subsection 1 of this
- 19 section shall immediately be transferred to the juvenile court.
- 20 The transferring court shall order a transfer and shall forward
- 21 the transfer order together with all papers, documents and a
- 22 transcript of all testimony filed or admitted into evidence
- 23 in connection with the case to the clerk of the juvenile
- 24 court. The jurisdiction of the juvenile court shall attach
- 25 immediately upon the signing of an order of transfer. From the
- 26 time of transfer, the custody, shelter care and detention of
- 27 the person alleged to have committed a delinquent act shall be
- 28 in accordance with the provisions of this chapter and the case
- 29 shall be processed in accordance with the provisions of this
- 30 chapter.
- 31 b. Upon completion of the transfer to juvenile court,
- 32 the court shall file an order dismissing the charge in the
- 33 transferring court and directing the clerk of court to seal all
- 34 records of the charge initiated in the transferring court.
- 35 Sec. 4. Section 232.44, subsection 1, paragraph a, Code

- 1 2018, is amended to read as follows:
- 2 a. A hearing shall be held within forty-eight hours,
- 3 excluding Saturdays, Sundays, and legal holidays, two working
- 4 days of the time of the child's admission to a shelter care
- 5 facility, and within twenty-four hours, excluding Saturdays,
- 6 Sundays, and legal holidays, one working day of the time of a
- 7 child's admission to a detention facility. If the hearing is
- 8 not held within the time specified in this paragraph, except
- 9 for good cause shown, the child shall be released from shelter
- 10 care or detention.
- 11 Sec. 5. Section 232.147, Code 2018, is amended by adding the
- 12 following new subsection:
- 13 NEW SUBSECTION. 1A. Official juvenile court records
- 14 in all cases except those alleging delinquency shall be
- 15 confidential and are not public records. Confidential records
- 16 may be inspected and their contents shall be disclosed to the
- 17 following without court order, provided that a person or entity
- 18 who inspects or receives a confidential record under this
- 19 subsection shall not disclose the confidential record or its
- 20 contents unless required by law:
- 21 a. The judge and professional court staff, including
- 22 juvenile court officers.
- 23 b. The child and the child's counsel.
- 24 c. The child's parent, guardian or custodian, court
- 25 appointed special advocate, and guardian ad litem, and
- 26 the members of the child advocacy board created in section
- 27 237.16 or a local citizen foster care review board created in
- 28 accordance with section 237.19 who are assigning or reviewing
- 29 the child's case.
- 30 d. The county attorney, the county attorney's assistants, or
- 31 the attorney representing the state in absence of the county
- 32 attorney.
- 33 e. An agency, individual, association, facility, or
- 34 institution responsible for the care, treatment, or supervision
- 35 of the child pursuant to a court order or voluntary placement

- 1 agreement with the department of human services, juvenile
- 2 officer, or intake officer.
- 3 f. A court, court professional staff, and adult probation
- 4 officers in connection with the preparation of a presentence
- 5 report concerning a person who prior thereto had been the
- 6 subject of a juvenile court proceeding.
- 7 q. The child's foster parent or an individual providing
- 8 preadoptive care to the child.
- 9 h. The state public defender.
- 10 i. The statistical analysis center for the purposes stated
- 11 in section 216A.136.
- 12 j. The department of human services.
- 13 Sec. 6. Section 232.147, subsections 2 and 3, Code 2018, are
- 14 amended to read as follows:
- 2. Official juvenile court records in all cases alleging
- 16 the commission of a delinquent act except those alleging the
- 17 commission of a delinquent act that would be a forcible felony
- 18 if committed by an adult shall be confidential and are not
- 19 public records. Unless an order sealing such confidential
- 20 records in a delinquency proceeding has been entered pursuant
- 21 to section 232.150, confidential records may be inspected and
- 22 their contents shall be disclosed to the following without
- 23 court order, provided that a person or entity who inspects or
- 24 receives a confidential record under this section subsection
- 25 shall not disclose the confidential record or its contents
- 26 unless required by law:
- 27 a. The judge and professional court staff, including
- 28 juvenile court officers.
- 29 b. The child and the child's counsel.
- 30 c. The child's parent, guardian or custodian, court
- 31 appointed special advocate, and guardian ad litem, and
- 32 the members of the child advocacy board created in section
- 33 237.16 or a local citizen foster care review board created in
- 34 accordance with section 237.19 who are assigning or reviewing
- 35 the child's case.

- 1 d. The county attorney, and the county attorney's
- 2 assistants, or the attorney representing the state in absence
- 3 of the county attorney.
- 4 e. An agency, individual, association, facility, or
- 5 institution which has custody of the child, or is legally
- 6 responsible for the care, treatment, or supervision of the
- 7 child, including but not limited to the department of human
- 8 services pursuant to a court order or voluntary placement
- 9 agreement with the department of human services, juvenile court
- 10 officer, or intake officer.
- 11 f. A court, court professional staff, and adult probation
- 12 officers in connection with the preparation of a presentence
- 13 report concerning a person who prior thereto had been the
- 14 subject of a juvenile court delinquency proceeding.
- 15 g. The child's foster parent or an individual providing
- 16 preadoptive care to the child.
- 17 h. g. The state public defender.
- 18 h. The department of human services.
- 19 i. The department of corrections.
- 20 j. A judicial district department of correctional services.
- 21 k. The board of parole.
- 22 1. The superintendent or the superintendent's designee of
- 23 the school district for the school attended by the child or
- 24 the authorities in charge of an accredited nonpublic school
- 25 attended by the child.
- 26 m. A member of the armed forces of the United States who is
- 27 conducting a background investigation of an individual pursuant
- 28 to federal law.
- n. The statistical analysis center for the purposes stated
- 30 in section 216A.136.
- 31 o. A state or local law enforcement agency.
- 32 p. The alleged victim of the delinquent act.
- 33 q. An individual involved in the operation of a juvenile
- 34 diversion program, who may also receive from a state or local
- 35 law enforcement agency police reports and related information

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- 1 that assist in the operation of the juvenile diversion program.
- 2 3. Official juvenile court records containing a petition
- 3 or complaint alleging the commission of a delinquent act that
- 4 would be a forcible felony if committed by an adult shall be
- 5 public records subject to a confidentiality order under section
- 6 232.149A or sealing under section 232.150. However, such
- 7 official records shall not be available to the public or any
- 8 governmental agency through the internet or in an electronic
- 9 customized data report unless the child has been adjudicated
- 10 delinquent in the matter. However, such official juvenile
- 11 court records shall be disclosed through the internet or in
- 12 an electronic customized data report prior to the child being
- 13 adjudicated delinquent to the following without court order:
- 14 a. The judge and professional court staff, including
- 15 juvenile court officers.
- 16 b. The child and the child's counsel or guardian ad litem.
- 17 c. The child's parent, guardian or custodian,
- 18 court-appointed special advocate, guardian ad litem, and
- 19 the members of the child advocacy board created in section
- 20 237.16 or a local citizen foster care review board created in
- 21 accordance with section 237.19 who are assigning or reviewing
- 22 the child's case.
- 23 c. d. The county attorney, and the county attorney's
- 24 assistants, or the attorney representing the state in absence
- 25 of the county attorney.
- 26 d. e. A court, court professional staff, and adult
- 27 probation officers in connection with the preparation of a
- 28 presentence report concerning a person who prior thereto had
- 29 been the subject of a juvenile court proceeding.
- 30 f. An agency, individual, association, facility, or
- 31 institution responsible for the care, treatment, or supervision
- 32 of the child pursuant to a court order or voluntary placement
- 33 agreement with the department of human services, juvenile court
- 34 officer, or intake officer.
- 35 e. g. A state or local law enforcement agency.

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- 1 f. h. The state public defender.
- 2 g_r i. The statistical analysis center for the purposes
- 3 stated in section 216A.136.
- 4 h. j. The department of human services.
- 5 i, k. The department of corrections.
- 6 j. A judicial district department of correctional
- 7 services.
- 8 k. m. The board of parole.
- 9 n. The superintendent or the superintendent's designee of
- 10 the school district for the school attended by the child or
- 11 the authorities in charge of an accredited nonpublic school
- 12 attended by the child.
- 0. A member of the armed forces of the United States who is
- 14 conducting a background investigation of an individual pursuant
- 15 to federal law.
- 16 p. The alleged victim of the delinquent act.
- 17 q. An individual involved in the operation of a juvenile
- 18 diversion program, who may also receive from a state or local
- 19 law enforcement agency police reports and related information
- 20 that assist in the operation of the juvenile diversion program.
- 21 Sec. 7. Section 232.147, subsection 16, Code 2018, is
- 22 amended to read as follows:
- 23 16. A provision in this section or section 232.149A shall
- 24 not limit or prohibit individuals from performing any duties
- 25 or responsibilities as required by section 123.47B, 124.415,
- 26 232.47, or 232.49, or 321J.2B.
- 27 Sec. 8. Section 232.149, subsection 2, Code 2018, is amended
- 28 to read as follows:
- 29 2. Records and files of a criminal or juvenile justice
- 30 agency, an intake officer, or a juvenile court officer
- 31 concerning a child involved in a delinquent act are
- 32 confidential. The records are subject to sealing under section
- 33 232.150 unless the juvenile court waives its jurisdiction over
- 34 the child so that the child may be prosecuted as an adult for
- 35 a public offense. A criminal or juvenile justice agency may

- 1 disclose to individuals involved in the operation of a juvenile
- 2 diversion program police reports and related information that
- 3 assist in the operation of the juvenile diversion program.
- 4 Sec. 9. Section 232.149, Code 2018, is amended by adding the
- 5 following new subsection:
- 6 NEW SUBSECTION. 6. Notwithstanding subsections 2 and 5,
- 7 information from such records and files may be disclosed by
- 8 a juvenile justice agency, intake officer, or juvenile court
- 9 officer, when making referrals for placement of the child, to
- 10 an agency, individual, association, facility, or institution
- 11 that will have physical custody of the child, or will become
- 12 responsible for the care, treatment, or supervision of the
- 13 child upon placement.
- 14 Sec. 10. Section 232.150, subsection 4, paragraph a, Code
- 15 2018, is amended to read as follows:
- 16 a. All agencies and persons having custody of records which
- 17 are named therein, shall send such records to the court issuing
- 18 the order. Maintenance or destruction of these records shall
- 19 be prescribed by the state court administrator.
- 20 Sec. 11. Section 232.151, Code 2018, is amended to read as
- 21 follows:
- 22 232.151 Criminal penalties.
- 23 l. Any person who knowingly discloses, receives, or makes
- 24 use or permits the use of information derived directly or
- 25 indirectly from the records concerning a child referred to in
- 26 sections 232.147 through 232.150, except as provided by those
- 27 sections or section 13B.4B, subsection 2, paragraph "c", shall
- 28 be guilty of a serious misdemeanor.
- 29 2. This section does not apply to a person or entity
- 30 authorized to receive or inspect the contents of confidential
- 31 official juvenile court records, or the confidential records
- 32 of a criminal or juvenile justice agency, juvenile court
- 33 officer, or juvenile intake officer, when such person or entity
- 34 discloses such information to another person or entity also
- 35 authorized to receive or inspect the confidential information,

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1 or discloses to a witness or other interested person the date,
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- 2 time, and nature of a court proceeding concerning the child
- 3 in order to secure the appearance of the witness or other
- 4 interested person at the proceeding.
- 5 Sec. 12. Section 692.2, subsection 1, paragraph b, Code
- 6 2018, is amended by adding the following new subparagraph:
- 7 NEW SUBPARAGRAPH. (7) Absent an order determining official
- 8 juvenile court records to be public records entered pursuant
- 9 to section 232.149B, adjudication and custody data that are
- 10 deemed or ordered to be confidential pursuant to section
- 11 232.147, 232.149, or 232.149A, or that are sealed by court
- 12 order pursuant to section 232.150, shall not be provided by the
- 13 department.
- 14 Sec. 13. Section 803.1, Code 2018, is amended by adding the
- 15 following new subsection:
- 16 NEW SUBSECTION. 5. If it is determined that charges were
- 17 erroneously filed in district court against an individual under
- 18 the age of eighteen and the juvenile court holds exclusive
- 19 jurisdiction, the court shall file an order dismissing the
- 20 charge in district court and directing the clerk of court to
- 21 seal all records of the charge initiated in district court.
- Sec. 14. Section 803.6, subsection 4, Code 2018, is amended
- 23 to read as follows:
- 24 4. If after the hearing the court transfers jurisdiction
- 25 over the defendant to the juvenile court for the alleged
- 26 commission of the public offense, the court shall forward the
- 27 transfer order together with all papers, documents, and a
- 28 transcript of all testimony filed or admitted into evidence in
- 29 connection with the case to the clerk of the juvenile court in
- 30 the same manner as provided in section 232.8, subsection 2, and
- 31 the clerk shall seal all records initiated in district court.
- 32 EXPLANATION
- 33 The inclusion of this explanation does not constitute agreement with 34 the explanation's substance by the members of the general assembly.
- 35 This bill relates to the delinquency jurisdiction of the

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- 1 juvenile court and the confidentiality and disclosure of
- 2 certain juvenile court records.
- 3 DELINQUENT ACTS TRESPASS. Current law defines a
- 4 delinquent act as the violation of any state law or local
- 5 ordinance which would constitute a public offense if committed
- 6 by an adult. The bill expands the definition of a delinquent
- 7 act to include the violation of Code section 716.8 (relating
- 8 to trespassing). Despite adult violations being treated as
- 9 scheduled violations, misdemeanors, or felonies, all trespass
- 10 violations by children would be treated as delinquent acts in
- 11 the juvenile court.
- 12 DETENTION OR SHELTER CARE HEARING. Under current law,
- 13 a hearing for a child who is alleged to have committed a
- 14 delinquent act is required to be held within 48 hours of the
- 15 time of the child's admission to a shelter care facility,
- 16 and within 24 hours of the time of a child's admission to a
- 17 detention facility, excluding Saturdays, Sundays, and legal
- 18 holidays. The bill amends current law to provide that a
- 19 hearing is required to be held within two working days of
- 20 the time of the child's admission to a shelter care facility
- 21 and within one working day of a child's admission to a
- 22 detention facility. If the hearing is not held within the time
- 23 specified, except for good cause shown, the child shall be
- 24 released from shelter care or detention.
- 25 OFFICIAL JUVENILE COURT RECORDS OTHER THAN JUVENILE
- 26 DELINQUENCY RECORDS. The bill creates new Code section
- 27 232.147(1A) to provide that official juvenile court records
- 28 in all cases except those alleging delinquency shall be
- 29 confidential and are not public records. However, the bill
- 30 provides that such confidential records shall be disclosed,
- 31 without a court order, to judges and professional court staff;
- 32 the child and the child's counsel; the child's parent, guardian
- 33 ad litem, and the members of a reviewing child advocacy board
- 34 or a local citizen foster care review board; the county,
- 35 attorney, the county attorney's assistants, or the attorney

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1 representing the state in absence of the county attorney; an 2 agency, individual, association, facility, or institution 3 which has custody of or is legally responsible for the child; 4 the court and court-related professional staff in connection 5 with the preparation of a presentence report; the child's 6 foster parent or an individual providing preadoptive care to 7 the child; the state public defender; the statistical analysis 8 center; and the department of human services. JUVENILE DELINQUENCY RECORDS OTHER THAN FORCIBLE FELONY 10 RECORDS. Current Code section 232.147(2) provides that 11 official juvenile court records are confidential and therefore 12 are not public records except in cases alleging the commission 13 of a delinquent act that would be a forcible felony if 14 committed by an adult. Under Code section 702.11, a forcible 15 felony is any felonious child endangerment, assault, murder, 16 sexual abuse, kidnapping, robbery, human trafficking, arson 17 in the first degree, or burglary in the first degree. Unless 18 an order sealing such confidential records in a delinquency 19 proceeding has been entered under Code section 232.150, 20 confidential records may be inspected, without court order, 21 to certain persons or entities. The bill amends this current 22 law to apply only to official juvenile court records alleging 23 delinquency other than those alleging the commission of a 24 delinquent act that would be a forcible felony if committed by 25 an adult. The bill provides that unless a sealing order has 26 been entered under Code section 232.150, these confidential 27 records may be inspected, without court order, by judges and 28 professional court staff; the child and the child's counsel; 29 the child's parent, guardian or custodian, court-appointed 30 special advocate, guardian ad litem, and the members of the 31 child advocacy board created in Code section 237.16 or a local 32 citizen foster care review board created in accordance with 33 Code section 237.19 who are assigning or reviewing the child's 34 case; the county attorney, the county attorney's assistants, or 35 the attorney representing the state in absence of the county

1 attorney; an agency, individual, association, facility, or 2 institution which has custody of or is legally responsible 3 for the child; the court and court-related professional staff 4 in connection with the preparation of a presentence report; 5 a state or local law enforcement agency; the state public 6 defender; the statistical analysis center; the department of 7 human services; the department of corrections; a judicial 8 district department of correctional services; the board of 9 parole; the superintendent or the superintendent's designee of 10 the school district for the school attended by the child or 11 the authorities in charge of an accredited nonpublic school 12 attended by the child; a member of the armed forces of the 13 United States who is conducting a background investigation 14 of an individual pursuant to federal law; the alleged victim 15 of the delinquent act; and individuals operating juvenile 16 detention programs. JUVENILE DELINQUENCY RECORDS INVOLVING FORCIBLE FELONIES. 17 18 Current law provides in Code section 232.147(3) that unless 19 subject to a confidentiality order under Code section 232.149A 20 or a sealing order under Code section 232.150, official 21 juvenile court records containing a petition or complaint 22 alleging the commission of a delinquent act that would be a 23 forcible felony if committed by an adult are public records. 24 However, current law provides that such official records 25 are not available to the public or any governmental agency 26 through the internet or in an electronic customized data 27 report unless the child has been adjudicated delinquent in 28 the matter. Nevertheless, current law provides that official 29 juvenile court records may be disclosed without a court order 30 through the internet or in an electronic customized data report 31 prior to the child being adjudicated delinquent to judges and 32 professional court staff; the child's counsel or guardian 33 ad litem; the county attorney and the county attorney's 34 assistants; the court and court-related professional staff 35 in connection with the preparation of a presentence report;

1 a state or local law enforcement agency; the state public 2 defender; the statistical analysis center; the department of 3 human services; the department of corrections; a judicial 4 district department of correctional services; and the board 5 of parole. The bill expands the list to include the child; 6 the child's parent, quardian or custodian, court-appointed 7 special advocate, the child's parent, quardian or custodian, 8 court-appointed special advocate, guardian ad litem, and the 9 members of the child advocacy board created in Code section 10 237.16 or a local citizen foster care review board created 11 in accordance with Code section 237.19 who are assigning or 12 reviewing the child's case; the attorney representing the state 13 in absence of the county attorney; an agency, individual, 14 association, facility, or institution responsible for the care, 15 treatment, or supervision of the child pursuant to a court 16 order or voluntary placement agreement with the department of 17 human services, juvenile court officer, or intake officer; 18 the superintendent or the superintendent's designee of the 19 school district for the school attended by the child or 20 the authorities in charge of an accredited nonpublic school 21 attended by the child; a member of the armed forces of the 22 United States who is conducting a background investigation of 23 an individual pursuant to federal law; individuals involved in 24 operating juvenile diversion programs, who may also receive 25 police reports and related information that assist in the 26 operation of a juvenile diversion program; and the alleged 27 victim of the delinguent act. 28 MISCELLANEOUS DUTIES RELATING TO CONFIDENTIAL RECORDS. 29 Current law provides that a provision within Code section 30 232.147 or Code section 232.149A shall not limit or prevent 31 individuals from performing any duties or responsibilities 32 as required by Code section 124.415 (parental and school 33 notifications — persons under 18 years of age in possession of 34 controlled substances), 232.47 (findings for adjudication), or 35 232.49 (physical and mental examinations). The bill expands

1 current law to include additional provisions relating to the

- 2 performance of duties or responsibilities as required by Code
- 3 section 123.47B (notifying a parent and school of a person
- 4 under 18 years of age in possession of or consuming alcoholic
- 5 liquor, wine, or beer) or 321J.2B (parental and school
- 6 notification of a person under 18 years of age operating while
- 7 intoxicated).
- 8 MAINTENANCE OR DESTRUCTION OF SEALED RECORDS. Code section
- 9 232.150 currently provides that on entry of a sealing order,
- 10 all agencies and individuals having custody of juvenile records
- 11 are required to send such records to the court issuing the
- 12 order. The bill provides that maintenance or destruction
- 13 of these records are to be prescribed by the state court
- 14 administrator.
- 15 SEALING OF CERTAIN DISTRICT COURT RECORDS. The bill
- 16 amends Code section 803.1 concerning the state's criminal
- 17 jurisdiction and juveniles. The bill requires the court, if it
- 18 is determined that charges were erroneously filed in district
- 19 court on an individual under the age of 18 and the juvenile
- 20 court holds exclusive jurisdiction, to dismiss the charge in
- 21 district court and to direct the clerk of court to seal all
- 22 records initiated in district court.
- 23 The bill amends Code section 803.6 concerning the transfer
- 24 of jurisdiction to the juvenile court. Under current law,
- 25 the court may hold a hearing on whether a juvenile who is
- 26 alleged to have committed a criminal offense excluded from
- 27 the jurisdiction of the juvenile court under Code section
- 28 232.8(1)(c) should be transferred to the juvenile court for
- 29 adjudication and disposition as a juvenile. If after the
- 30 hearing the court transfers jurisdiction over the juvenile to
- 31 the juvenile court for the alleged commission of the public
- 32 offense, the court is required to forward the transfer order
- 33 together with all papers, documents, and a transcript of all
- 34 testimony filed or admitted into evidence in connection with
- 35 the case to the clerk of the juvenile court in the manner

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- 1 provided in Code section 232.8(2). The bill requires the clerk
- 2 to seal all records initiated in district court in this type
- 3 of case.
- 4 PUBLIC ACCESS TO CRIMINAL HISTORY DATA. Under current law,
- 5 any person may request the criminal history data of another
- 6 person from the department of public safety. The bill provides
- 7 absent an order determining official juvenile court records to
- 8 be public records is entered pursuant to Code section 232.149B,
- 9 adjudication and custody data that are deemed, or ordered to
- 10 be, confidential or that are sealed by court order, shall not
- 11 be provided by the department.